TEXAS RACING COMMISSION

MEETING

10:30 a.m. Wednesday, May 18, 2022

John H. Reagan Building Room 140 1400 Congress Avenue Austin, Texas 78701

COMMISSIONERS:

ROBERT C. PATE, Chair CONNIE McNABB, D.V.M., Vice Chair MARGARET MARTIN (absent) ARVEL "A.J." WAIGHT MICHAEL "MIKE" MOORE (via Teams) REBECCA CONTRERAS

EX OFFICIO MEMBERS:

TIM KLEINSCHMIDT, Texas Department of Agriculture
STEVEN P. MACH, Public Safety Commission

I N D E X

| AGEN: | AGENDA ITEM | | |
|-------|--------------------|---|----|
| I. | Call | to Order | 3 |
| | Roll | Call | 3 |
| II. | Publ | ic Comment | |
| III. | III. Staff Actions | | |
| | Α. | Discussion and possible action to approve the Strategic Plan for Fiscal years 2023-2027. | 8 |
| | В. | Presentation of Cost Analysis for Racetrack Daily Services to inform Agency Legislative Budget submissions. | 47 |
| | С. | Staff briefing on any agency current developments including but not limited to HISA matters, if any. | 47 |
| IV. | EXEC | UTIVE SESSION (AS NEEDED) | 49 |
| V. | Next | Commission Meeting | 50 |
| | Wedne | esday, June 8, 2022, 10:30 a.m. | |
| VT. | Adio | urn | 51 |

| 1 | <u>PROCEEDINGS</u> |
|----|---|
| 2 | CHAIRMAN PATE: Good morning, ladies and |
| 3 | gentlemen. At this time, I'd like to call today's meeting |
| 4 | of the Texas Racing Commission to order. The time is now |
| 5 | 10:30. |
| 6 | Phil, please call the roll. |
| 7 | MR. FOUNTAIN: Yes, sir. Chairman Pate? |
| 8 | CHAIRMAN PATE: Here. |
| 9 | MR. FOUNTAIN: Vice Chair McNabb? |
| 10 | DR. McNABB: Here. |
| 11 | MR. FOUNTAIN: Commissioner Martin? |
| 12 | MS. MARTIN: (No response.) |
| 13 | MR. FOUNTAIN: Commissioner Moore? He's right |
| 14 | there. |
| 15 | MR. MOORE: Yes, I'm here. I can hear |
| 16 | everybody on the microphone, but I can't hear them if |
| 17 | they're not on a microphone. |
| 18 | CHAIRMAN PATE: All right. It's underneath the |
| 19 | counter there, Phil underneath. It's like a doorbell. |
| 20 | MR. FOUNTAIN: Commissioner Waight? |
| 21 | MR. WAIGHT: Here. |
| 22 | MR. FOUNTAIN: Commissioner Contreras? |
| 23 | MS. CONTRERAS: Here. |
| 24 | MR. FOUNTAIN: Commissioner Mach? |
| 25 | MR. MACH: Here. |

ON THE RECORD REPORTING (512) 450-0342

| 1 | MR. FOUNTAIN: Commissioner Kleinschmidt? |
|----|---|
| 2 | MR. KLEINSCHMIDT: Here. |
| 3 | CHAIRMAN PATE: Do we have a quorum? |
| 4 | MR. FOUNTAIN: Yes, sir. |
| 5 | CHAIRMAN PATE: All right. Commissioners, I'd |
| 6 | like to welcome you to our May Special Commission meeting |
| 7 | of 2022. Considering the 2021 Sunset Commission review, |
| 8 | we are cognizant of the necessary changes which began six |
| 9 | months ago. And under the leadership of our new Executive |
| 10 | Director, we look forward to working with Agency staff on |
| 11 | how we design the future strategy and operations of the |
| 12 | Agency. |
| 13 | This special meeting has been called to allow |
| 14 | for an in-depth review of the Agency's 2023 through 2027 |
| 15 | strategic plan, which has undergone significant changes |
| 16 | from the last Agency strategic plan. |
| 17 | This special meeting is also called for a |
| 18 | discussion on the way in which the Agency will project |
| 19 | costs required to meet our responsibilities under the |
| 20 | Texas Racing Act. This presentation will inform the |
| 21 | Commissioners and the Commission of factors relevant to |
| 22 | future Agency budget submissions. |
| 23 | Moving on to Item 2, public comment Phil, |
| 24 | has anyone signed up for public comment? |
| 25 | MR. FOUNTAIN: No, sir. |

CHAIRMAN PATE: All right. Thank you.

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The next item is Agenda Item 3A, discussion and possible action to approve the strategic plan for 2023 through 2027. Amy Cook, please present the Agency plan.

MS. COOK: Good morning, ladies and gentlemen.

If you'll indulge me just a couple of moments before I

start my briefing on the strategic plan, I would very much

like to introduce Mr. Phil Fountain, who's joined us as

our Government Relations Specialist.

Phil's bio is available, and I'll be sending that to the Commissioners. But he comes with a great wealth of experience, not only from his time with the Military Department where we served together, but also with his service in both the House and Senate in our legislature, as well as with federal congressional representatives.

We're very grateful to have you aboard, Phil. Welcome to the meeting.

I would also like to take a moment just to talk to you about Mr. Melvin Bell. Melvin Bell was an Agency employee we recently lost after 20 years of service to the Commission. He's a Vietnam veteran, a lifelong Texan.

I'd sent you an announcement of his passing, and the Agency will attend his funeral May 27th at 10:30 at the Dallas Arlington National Cemetery. And the Agency

will be closed that day in honor of Mr. Melvin Bell. So, I wanted to make mention of that and welcome you all to join us if you'd like to attend.

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I also need to tell you about a great employee that we have. So, when I took this position, one of the biggest challenges that I was presented with in the interview was that the Agency was going to have to relocate.

And so, it's only about five miles between Cross Park Drive and this beautiful new building that we're at now, as we relocated about 10 days ago -- and most of the staff. But what does it take to take an agency that really has to kind of change everything it's doing and change and transform who it is, but also, to move at the very same time?

So, we've been preparing for that. But quietly, patiently, one employee in particular, as other employees departed, would go into that office and go, Oh, my goodness. What is this? All this paper, all these documents, all this important Commission history -- pictures, paintings, goggles from races -- beautiful things, artifacts that we hope that we will be able to use to tell the great story of what's happened in the Commission -- came to light.

This employee patiently packed those things,

worked with us, said, Oh, my goodness. You must have your desk labeled to what part of the office it will go in so when the movers come, it can be placed there so we don't end up with a pile of furniture on the floor. You must do these things patiently, quietly.

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Took every paper clip we had and put that into place. Created a binder -- as big as the binder you have in front of you -- of every tote box we were loaned from the Texas Facilities Commission, where everything is in every tote box. And over the past 10 days, including last week -- and has been unpacking us so we can give the totes back to the next agency.

That employee, who I want to recognize right now, is Ms. Carolyn Norwood. Carolyn, please come up here.

Oh, my mic is off? How about now? Is that better? Sorry, Commissioner Moore. Carolyn Norwood, most amazing employee.

And now, I would like to make Carolyn the Employee of the Month for the Texas Racing Commission for May of 2022, and thank her in front of you. Because this is really what this Commission -- so, having looked at the great meeting minutes of the Department of Public Safety's Commission meetings, they recognized their best employees at their Commission meetings.

And I said, I'm stealing a page, because Carolyn was also a former DPS employee. So, Carolyn, thank you. Thank you so much.

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(General applause. Pause to take photographs.)

MS. COOK: All right. Congratulations,

Carolyn. Sneaky, I am. That is true.

So of course, now that there's been six employees of the month in the time I've been here, now it's on, right? So if you're employee of the month, you could be employee of the year. So a competition has been started.

Now on to the business of the meeting. There are two Agenda items before you. The second on is about the cost model of the Agency. And although I'm going to talk a little bit about methodology today, I'm going to save the facts and figures for the June 8th meeting — which is coming up next — and present you our draft legislative appropriations request.

But today, I really want to just take a couple of minutes to talk with you. You have a read ahead.

We've posted these materials online.

And in December, when I first stood up here in front of you, I said, We would be, you know, the best State agency in the great state of Texas -- the challenge was issued -- and the most professional racing commission

in America. And you can hear me, can't you, Commissioner Moore? Just making sure.

MR. MOORE: Yes, ma'am.

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MS. COOK: Okay. Very good. So this strategy should reflect the communication that I've had with all of you, with all of the stakeholders in Texas, with all of those who care most deeply about getting this right in terms of what the Agency does in its support for the great citizens of Texas.

So, I want to take a minute and have you imagine for me -- imagine what it takes to realize that vision. Imagine you're a horse named Partnership and you're a Texas-bred animal. And someone who owns you sees in you the potential to train and grow and become the best racehorse in the state of Texas.

And imagine you're the groom for that horse, and you're working with the horse named Partnership and you're prepared to take that horse to the best race park that we have in Texas because that competition should be on, as well. And that horse knows that that racing commission that takes care of them will do everything it can to protect the animal, the rider, the groom — everyone that comes in contact with that horse — to make sure it's a great experience.

But so, you're the groom and you need a license

to enter the race park. And you go to the office and you don't speak English as your first language. Huh. Nothing is translated into any language other than English. There is no translator.

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Suppose there's some sort of disability.

Suppose that you have a hearing disability. There is no provisions for that.

Suppose you have an accessibility issue. There are no provisions for that. And so, that's the experience that was in the past.

Suppose you're a racing organization or you are a horsemen's partnership organization, and you have an expectation that you'll have this great business, this great equine industry -- agricultural, entertainment industry. You're going to be a part of that.

You can be someone who doesn't come necessarily from a background that can achieve some economic success, but you might see this is the path because you have a way with horses, or you have a way with working with horses, or you want to start a business that deals with racing horses. You want the regulatory body that will enable you to do that, but also provide the ability to protect that business, that economic engine from what might go wrong.

Suppose you're the licensing clerk who sees the groom for the horse named Partnership come in and says,

Yes, I can give you a license, but I don't really have a computer that's hooked up to a line that works. I don't have the technology that it takes to really make sure I'm checking all of the things I should check.

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But you seem like a pretty good guy. And even though you don't speak the language, you filled out the application. And I'm hoping you understood what was on there and that you understand your responsibilities under the Racing Act, and I give you your license.

Suppose you're the Commission veterinarian, and you get up at 4 o'clock in the morning. And you're watching training races because you want to make sure no one -- no animal, no human, no one -- steps on that track, no horse is put in a gate that isn't fully prepared to run that race and run it in a very healthy, positive way.

And so, you see something but you don't have the diagnostic tools. You don't have the transportation. You don't have the x-ray machine.

You don't have what it takes. But based on your own knowledge and judgment and just flipping commitment to the job as an equine veterinarian -- a very small population in the great state of Texas -- you're invested in this to the point where your result in a year is less than .29 percent rate of injury per thousand starts. That is below the national standard.

And you're committed so much to the care of those animals that you'll do that despite not having the diagnostic tools, the information, and all that you need to take care of that horse. And that's the experience that it was. But what could it be?

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So, now, it's 2027 and the horse named

Partnership is covered by the Horseracing Integrity and

Safety Act, the federal law that went into effect five

years ago. But the federal law did not really impact the

State of Texas because the State of Texas was so prepared,

so professional, so well put together, so much united in

the idea that we did not need the federal government to

tell us how to do our business, and we strengthened our

own footprint.

We strengthened our partnerships. And we made sure that we covered that horse named Partnership ourselves and we took care of him. And his groom can now get a test in any language. And his groom, if he desires to be a trainer, can get a test in any language -- hands-on or written.

Your racing association, your horse owners are confident in the fact that the operations conducted by the regulatory organization are everything they need it to be, despite the disagreements that there might be. But there's always public meetings. There's always

transparency.

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There's appropriations that the Agency carefully -- dollar for dollar -- explains what they will do with, is accounted for, and is shown to all of those stakeholders. And their investment in the Racing Commission and the in-kind assistance provided is recognized.

No longer does a licensing clerk in an entry-level position stand at the licensing desk. A trained --TCLEOSE-trained investigator stands there. That investigator stands there because an investigator in the Racing Commission needs to enable you to get that license, deny it if you're not supposed to have it, have the tools to check your background, and make sure that you should be doing it right.

And also, be the same individual that, if you violate the Racing Act, is the one that deals with the fact that, if we licensed you, we dealt with it if you violated the rules. We saw that all the way through the process, supported the stewards, supported it all the way through the appellate process, and can be that professionally-trained individual that protects the front line of that race park and the front line of this business.

The veterinarian gets up. He's now got a staff

of four other veterinarians with him. He's not by himself.

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He has a pickup truck and a mobile trailer.

That mobile trailer has all the diagnostic equipment, all the testing equipment in a clean, sanitary environment where the entire chain of custody is performed within that trailer, which is a Racing Commission piece of property.

It is not on anyone else's property. It is not subject to compromise. It is not subject to criticism because it is so well kept, so well done, and it is the property of the Commission. And if that pickup truck needs to be used because there is some sort of a criminal activity that's happened and we need to transport someone in a State vehicle, we actually have the assets to do that, different from using everyone's own vehicles.

So, now, not only does the veterinarian have the tools, but he has interns from the Texas A&M

Veterinary School. He has research projects with the Texas Veterinary Diagnostic Lab.

Because it's not just about the horse being born and being raised to be a great racehorse. It's about what happens after the career. It's about the after care. It's about the recovery.

It's about connecting with educational, research opportunities, and using all this great data on

examining 12,000 horses a year to prevent things from happening to that equine community, to also educate children, audiences, stakeholders on what the great State of Texas does in this great sport to protect these great animals and the people that are around them.

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So, what does that really take? That takes transformation. You'll see that in the strategy. That takes modernization. That takes the removal of impediment. So, let's turn to page 19.

There are six impediments that prevent the Agency from realizing this vision. The first is the Agency regulatory structure at the top of page 19. As you know, the Agency was designed to be a self-funded agency with the idea in mind that, Well, if you all are going to do this greyhound/horseracing business, that should be funded for you, right?

So, it's page 21 of your Commission meeting materials, page 19 of the strategy. Apologies -- if you turn to page 21 in your Commission meeting materials. But at the top of that is the Agency regulatory structure and the legislative language that reads that we must be self-funded. Excerpts from the Sunset Commission report appear here, and really explain why this is unsuccessful.

Turning to the next page, the Agency fiscal structure. Again, in our appropriations and in our

statute, it's described that we will be self-funded and we will gather money. And that particular construct does not work in terms of the perception of -- and I've described this before -- you know, you're a small town cop in a small town in Texas, and I'm going to pull you over and write you a ticket so I can keep my job.

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The perception that the regulated are paying for what the regulators do and can kind of -- by the way they fund it -- choose how they're regulated is a perception issue that we need to overcome. And we overcome that by requesting to restructure our funding mechanism to general appropriation.

The third impediment -- which you find on page 24 of your Commission meeting materials or page 22 of the plan -- is the Agency staffing model. At some point, it became the model that we would just fund the Agency based on live racing dates.

But what that really devolved into is four days a week or three days a week, the Commission staff in the field were working. Everything had to be crammed into that one day: hearings, exams, trainer exams, testing. Everything crammed into that, which really created this very chaotic way to work where the other days you were driving to a park because there was very few staff.

So, everyone travels right now in the Agency.

No one lives near the park that they man. And so the time, the 40-hour work week, is compressed into a crazy three to four days, which is more like a 60- to 80-hour work week. And in the veterinarian's case, it's more like a 100- to 120-hours a week.

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So, that funding model does not work. It's not about the live racing days. It's about being a professionally trained prepared staff to support whatever race dates are requested or whether activities need to happen in between racing — hearings, investigations, training, and all of those things that go into making sure it's a great race day.

Number four. In 2010, the legislature put into place an equine research council. At that time, the accredited Texas-bred program was required to give a deposit monthly -- or I'm sorry -- annually to that fund, and that was supposed to fund equine research projects.

In 2012, the legislature disbanded the equine research council. The Commission has been paying a percentage of the accredited Texas-bred to A&M since then, and it has not gone to equine research. It's gone to Texas Agrilife and kind of been blended in.

There is no appropriation currently, even though there was one in the past, for the Texas Veterinary Medical Diagnostic Lab to sustain its operations and

modernize its operations so that then they can support the drug testing. Currently, drug testing is paid for by the tracks, plus TVMDL doing it. That same Commission veterinarian, that I described who wanted to do a test on a horse a year ago outside of the first and second order of finish, was told by the last executive director, We can't afford that.

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So if you see something you're concerned about, we don't want to say, Well, that's \$150. We can't afford to do that. We can't afford to do what we know we need to do to protect the horses and the people.

So the idea here is to build on that idea, which is to put into place a little bit of a renamed council. We've had three meetings at Texas A&M talking about this with the A&M folks, with the lab, with some of the horsemen's partnership folks.

The idea would be that we reinstate this Equine
Drug Research Council, which is what's it called in
Kentucky. We use it as a source of funding the testing,
which also feeds research and educational initiatives.

And it also provides a stable source of funding to make sure that as we expand testing that we stay ahead of those that would do harm to horses or people, that we have a mechanism for modernizing and sustaining Texas A&M. So, that would be a joint venture that we would do at

Texas A&M to modernize that.

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Number five is licensing. So the Agency is not in line with Chapter 53 of the Texas Government Code. As an occupational licensing entity, we do not follow those standards and we should.

So we need to bring ourselves in line with our own statutes in this state and make sure that when someone is getting an occupational license from us, they actually do qualify for that license. And I really believe that what happens inside the racetrack or inside the state of Texas all starts with the license. If the right people are licensed — if they are valid, if they are verified to be the right people, the right applicants that should be licensed, then you will protect the sport of racing in Texas in a much better way.

And the last one is really most important.

It's how people think about the Texas Racing Commission, number six.

The perception that I think that resides in our rules, in our statute, and kind of in the community is that the reach of the Texas Racing Commission is only the fences of those associations — Houston, San Antonio, Lone Star Park, Gillespie County Fair to the extent that their temporary fence is put up. But the reach of the Racing Commission should be statewide.

So if there is an illegal activity that affects a horse or affects someone who is a licensee of the Commission, that we actually have the statewide jurisdiction. Because we do have state-commissioned peace officers that can actually address that, because that does cause economic harm to the businesses that are trying to be a part of this industry, as well as some of the activities that happen that are harmful to animals that we can't do anything about.

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And you could argue that we can, but it's not clear in our statute and rules that we have that jurisdiction. And it should be clear that within the state of Texas -- just like the Texas Alcohol and Beverage Commission -- wherever it happens in the state of Texas, we have licensed you. Therefore, we have that reach to deal with that.

So those are the things that we have to start looking at. If you turn for me to page 26, which would be page 28 in your meeting materials, the budget structure is here. And so the method of finance for the Agency currently is licensing fees and simulcast tax.

The method of finance for the Agency would not change. We would still have some also reimbursable activities, which you'll see in here. So for example,

Department of Public Safety -- we send background requests

to them. Texas Facilities Commission, now that we're a new tenant in the building. Department of Information Resources.

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So we would still have some reimbursable activities, but our primary method of finance would not change. What would change is that we would take these four framework goals -- the enable, the protect, the communicate, and partner -- and really focus our financial funding and initiatives on specific dollars that go to specific things so that everyone can see that.

So I'll give you a chance to walk through that.

And then I really want you to turn, most importantly to

me, to page 39 -- in your materials, page 37.

What is this budget, really? I mean, having been around the world, looked at a lot of budgets, done a lot of things -- some budgets are very complex -- you know, the logistics and operations and contracts and very, very complex federal, state, matched programs.

This is a personnel budget, currently for 39.3 people. And it is a budget for the tools, technologies, training, and travel that they need. That's all it is. Very simple.

But what does that workforce need to look like?

So if you look at the middle paragraph, my estimated

minimal staffing for a live racing day is three stewards

in the tower, three investigators -- especially when you look at Lone Star Park, which has massive reach because they're partnered park security, three licensing staff members -- which will become -- they will also be investigators.

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So, you really have six investigators. They can either be at the counter, or they can surge to help the three investigators. Three veterinarians because they really are working from 4 o'clock in the morning to 2 o'clock the next morning -- almost a 22-hour shift.

One test barn supervisor, six veterinary technicians. Currently, the veterinary technicians do not work for the Commission. The park hires them at an entry-level wage. And so in terms of making sure we have a great chain of custody and everyone in the chain of custody when we're doing drug testing is a Commission employee, we would change that.

And one auditor that supervises and looks at pari-mutuel wagering per track. So, it's approximately 18 employees to supervise a live racing day. Currently, the model in our appropriation is five.

Now you think about that. So you've got five employees. Wherever those five employees -- you need three just to be in the tower, right? And then maybe put two at the licensing counter. But then you can do nothing

else.

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And so the current staffing model, however that got to over time, isn't the right one, we don't think.

But in addition, what's also changed is the Horse

Integrity and Safety Act requires additional items.

And what really rings true to me on everything I've looked at in the Agency is our primary mission is safety and integrity. Our rules, our models, our staffing, our statute don't really focus on that. They say they do.

But the real test to that is when the Chairman says, Amy, looks like this pre-race inspection checklist needs to be updated. How about we go through the rules and see all the safety standards we have in our rules?

And we look and see what those are and we make a checklist out of that?

There wasn't -- there isn't any. You go to the Horseracing Integrity and Safety Act, though, there's this long list of safety things -- safety railings, turf -- all things to check. We take those things, we apply them. Because there's not anything wrong with trying to achieve that uniform national standard with the Texas investment and what we think that looks like to make it safe, to make it a sport with integrity.

So, you'll see in here a safety steward in this

model. And you'll see additional manpower that's dedicated just to safety.

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And also, we have a responsibility for people. When a jockey gets a physical, we're supposed to look at that physical and make sure that human being is healthy to get on that horse. So I had on here an occupational health nurse, as well as some physician's assistants to look at that.

So there's a whole aspect of safety of people, animals, and integrity that was not addressed in our last staffing model. So, personnel-based budget.

So, fundamentally, to wrap this up and then
I'll take your questions, that horse named Partnership
needs to know that we came together. We came together not
just to enable and protect that horse, but also to realize
our shared goals of the vision that we all had that we
will be the best state agency in the great State of Texas
and the most professional racing commission in America.

And now, I'd love to have your questions on the strategic direction of the Agency. Thank you.

CHAIRMAN PATE: Let me just make a couple of remarks first. One thing that I want to make sure everybody's clear on: the goals of HISA are not contrary to the goals of Texas. I mean, the problem is the statute itself and its implementation.

So to the extent that we can learn from the standards that HISA suggests and as outlined in some of their rules, I agree with Amy. They need to be incorporated.

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I also want the Commissioners to know that

Commissioner McNabb and I have had the opportunity to meet
extensively with Amy as these ideas have been developed,
and we really welcomed your questions and input. And
then, finally, the Commissioners who have been on the

Commission for a while will know that, unlike prior years,
we're presenting this to the Commission for the Commission
to study and approve and not just simply rubber stamp.

I mean, we want you to understand what we're doing because this becomes the basis for our legislative effort in the next session, where we really need to make some changes and we're hoping to have a unified effort to do that. And to that end, we have met as recently as yesterday with numerous representatives of the tracks, and none of this is going to be a surprise to them and their representatives. This is all being fully disclosed, fully transparent.

And with that -- you got your button?

DR. McNABB: I see where my button is.

CHAIRMAN PATE: Got it. You got it.

DR. McNABB: I appreciate all the hard work

ON THE RECORD REPORTING (512) 450-0342 that you've done in taking a look at where we have been, and then where we need to be. A lot of where we need to be have been things that staff members who are devoted to the industry and the animals and the integrity of racing have wanted to do things, but there just has not been the fiscal capacity or ability to make things happen.

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But also what we owe to the public and what we owe to the folks that we regulate is when the public comes to the races, they want to come, have a nice time, but also, know that what's happening out there is as safe as it can be. I mean, all sport has a risk -- football and basketball, you name it -- but that there's not unnecessary risk being taken -- that indeed the participants are being looked after -- not only the animals, but also the riders.

One of the things that is not a small expenditure, but I just wanted to underscore that indeed this is something that is very important, is to have that medical clearance. The Jockeys' Association very much recognizes that traumatic brain injuries are not uncommon.

You know, they're falling off of very large animals going 40 miles an hour and getting their bell rung. When is the right time that that rider can get back on that horse? And these are little independent businesspeople. You know, this is the smallest business

going -- one rider trying to make a living.

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So, as we move forward, this is something that is a new direction for the Commission. But, indeed, it's been recognized within the industry. Everyone is struggling on how to get there.

But for us to take care of those riders -- and also, if you have a rider who's saying, I can do it. I can do it. I can do it. And maybe he shouldn't be back on that horse. He's jeopardizing not only his own health, the horse that he's on, but everybody else on the field.

So I do applaud your recognition of this need.

And also I think that this is something that we owe to
the racing public, as well as to the people in the
industry. This is going to be an expenditure that we
haven't done before, and other states may not be doing it
yet.

But I think it's very important. Because, indeed, those guys and gals do take their lives into their hands every time they go get on a horse and go out there and break out of the gate.

And if they're not physically ready to go -and it needs to be more than just other jockeys or the
jockey himself saying, Put me in, coach. I'm ready to go.
I think having that medical follow-up and making sure
that we are doing our due diligence will definitely save

lives. MS. CONTRERAS: I have a question, Amy -- a clarification. So, I -- first of all, this is amazing, and I know you've had such a short runway to pull this together. So congratulations to you and the team for really putting that stake in the ground to commit to planning.

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I am a big -- as you know -- fan of people.

And I know you know. You come from the people business,

too.

And I always tell clients that I work with, Without your people, you don't have a business. You really don't.

And so, I am very interested -- and maybe it's in the details that isn't here. But what thought was given to a goal or a target or a plan around a development investment in your people? Because I heard you say when you first did your SWOT when you came on the first 45 days, you saw -- in some of the cases, you had benches, like, one deep -- you know, people had not been given the opportunity to cross train, to have opportunities for growth and all of that.

And as a people officer, I really believe that the way that you do that is through investment in dollars and giving people opportunities through the budget. It sounds like you're already short-staffed with the five

that you have versus the 15 that you need. But I'm interested in -- again, maybe it's in the details of the plan -- where your people investment comes.

MS. COOK: I think I talked about the workforce cost model factors, and I think that I can certainly build that out when I talk specific costs. You know, the employee calculations -- I mean, when you just look alone at, just say, staff turnover or even a day off.

Dr. Bond -- Steven Bond, who is the Commission Chief Veterinarian and a great American, took a day off.

It was about probably two months ago. And everybody called me and said, What happened to Dr. Bond?

And I said, Dr. Bond took the day off. And I said, No one's going to work seven days a week anymore while I work here, if we can do something about that.

Because they were literally working themselves -- you know, overtired working. And that's the type of commitment that they had.

So just the -- can I get a day off? Can I attend professional development training? Dr. Bond goes, I wasn't funded before, Amy. He's being going now.

So I look at him as kind of my -- you know, I talked about him specifically when I was talking about the horse named Partnership because I see this man who is so committed to horse safety and people safety not having

anything that he really needs, including the support of just doing a random test -- doing it anyway.

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And I don't want him to be in that position. I want him to be able to say, Amy, I want tablets so I can actually have pictures of the horse when I'm -- you know, I want to have all these things so I can be -- we can be that best model.

But the on-the-job training -- we talked this morning in a different meeting about our investigators. A Commission investigator for the Racing Commission is its own unique skill set, and there's a culture that we want them to understand and embrace in terms of how those administrative rules are enforced.

You shouldn't bring your police department culture with you. You shouldn't bring your training with you. We want you to have our training, our ethics, our way of seeing how we enforce the Racing Act within the guidelines and the law and the statute, and not go out and do your own thing.

So, even down to the point where we focused on a training topic every month since I've been there because the basics of even new employee orientation -- there was nothing. I had nothing.

And so now, the new HR specialist goes and sits down with you for several hours and goes through the

standards of conduct, the daily operation. You get counseling right away. And you're actually given your job description and performance standards to get going.

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So even in that short time, we've been able to start with that. But it's not enough to be able to make sure that you take a job not just because of what you get paid -- and they're not getting paid probably what they should get now, but we'd like to address that, as well -- but they also stay because you take care of them.

You listen to them. They're part of the future, which I hope this plan also reflects, and the Agency staff feels like it reflects what they've told me in the SWOT that we did. Because it was amazing to me to see them write on a piece of paper everything that they wanted, which are some of things you mentioned, Commissioner Contreras.

How about some training? One of the ladies that pays our bills brought her training from the last agency and she was using that, because there wasn't a process or procedure to tell her how to do it.

So we want to know what are all the best practices in Texas. And we are so grateful to move into the new building because we're going to be surrounded by other small agencies who have some of the same challenges, and we expect to partner with them and share financial

staff to kind of help each other understand how to train and do things together.

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And quite honestly, in every element of what we do, whether it's the stewards, the investigators, the veterinarians -- you know, there are so many opportunities for partnership and joint training with Animal Health Commission and some of the other enforcement agencies in Texas, from DPS to Alcohol and Beverage Commission. So the possibilities are endless for having it be a great experience.

I've had this job for six months and three days and at some point, I mean, I recognize that I have this job because I've been entrusted to hold this place and make those who are coming behind me eligible to take my place someday, okay? That's my job.

So, everything around this budget is designed to create that bench that you didn't have, you know, really to choose from.

MS. CONTRERAS: And thank you, Amy. That's very helpful. I would also -- and I'm assuming that somewhere in the budget there will be a visible line item that is for development, right?

So -- because a lot of times they'll take it -- my experience with government 15-plus years is, if you

have it left over, then we'll use it. But really, put a 1 line in the sand to say this is going to be our development. And you know, once the money's gone, it's 3 4 gone. But it's a way to really put a stake in the ground 5 and do that. 6 MS. COOK: No, that's great. That's great. 7 will make sure that's --MS. CONTRERAS: And generally it can be --8 9 depending on where you're starting, I always recommend a 10 minimum of a 5 percent of your budget. So, maybe 5 percent is too low once you grow it. 11 But a good best practice, at least in the 12 13 private sector, is there is a line item for development 14 and investing in your employees. And that way, it's 15 visible to the public. It's visible to the employees, and 16 they know -- that's just a --17 MS. COOK: No, that's great. I appreciate that 18 feedback. Thank you so much. 19 MS. CONTRERAS: Thank you for all your work. 20 MR. KLEINSCHMIDT: And thank you and your staff for the hundreds of hours of work it takes to put one of 21 22 these plans together. I'm aware of how long that takes. 2.3 So thank each and every one of you. 24 What I am interested in is to the extent, 25

obviously, that the racing industry is a recreational

industry. You've got certain tools. You've got places -you're having to put your money in your budget -- the
whole bit.

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But the question is whether that money is going to be there or not, okay? Because I've got some concerns with the economy that we're running into. I'd compare it to, for instance, a boat factory, so to speak.

When the economy goes tough, people don't buy boats, okay? I mean, it just tanks. And so, I'm a little worried that your revenue streams may be somewhat in question the next few years.

And so, what I'm looking at is, do we need to do something to address legislatively -- likely -- some alternate revenue streams for the Commission? And so, because if I'm correct, when you're looking at simulcast -- and even licensing -- any one of those is going to potentially suffer over the next few years.

And so, I'm just wondering what we need to look at there.

CHAIRMAN PATE: Let me just offer a couple thoughts. And then we'll see how Amy can develop it. You have picked one of the criticisms of the Sunset Commission, right?

I mean, the legislature set up our funding mechanism so that we're going to our regulated to pay for

to be regulated. And then, they identified that as a weakness of the Agency, and then criticized us for it, that we need to figure something else out. But that's we're doing this year, Mr. Kleinschmidt.

MR. KLEINSCHMIDT: Okay.

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CHAIRMAN PATE: I mean, what will this mean?

We're going to still get our simulcast revenue, I presume.

And we have licensing fees, and there's probably some

room for enhancement of some of those fees, but that's to

be determined.

And then, our intent is to change to a general appropriation for the balance of the funding, if needed.

And that's the legitimate way, I think, that we can provide for the kinds of services that are required.

And I would also just mention -- and I always like to mention it because apparently, I think, back when this act was first created, there was the attitude -- well, if you want to have racing, I don't really like it. But if it pays for itself, that's the way it's going to go. But this is a little bit -- it's become bigger than that, in my opinion.

And we're required, in order to provide to

Texas and Texans the predictability and safety and honesty

that these races require, certain services. And we just

need to do more than what we're doing to do it

legitimately and effectively. And that's the bottom line.

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Under the prior administration and the prior executive director, when there was pressure on the budget, the natural inclination was cut down on employees. That's what he did.

He cut -- and we had a situation when Amy first came in. We had employees that had not had a merit raise or a merit recognition or any kind of raise for going on 12 years in some instances. And it's amazing to me that those people were still with us. And it just needs to be better all around.

MR. KLEINSCHMIDT: Right.

CHAIRMAN PATE: But with those comments -- I mean, this is exactly, I think, what Amy's trying to capture in the staff and what they've come up with.

MS. COOK: And I think there's two answers to your question. One is, in a perfect world, the alternative I've proposed to the Horseracing Integrity and Safety Act was a cooperative agreement and some sort of matched program where the State of Texas is like the National Guard -- 25 to 75 percent matched. And we say this is the budget we need.

Because what I'm going to give you is the same budget that I would say to HISA that I need to come up to those uniform safety standards, to apply for a grant

program should they ever decide to read my FTC comment and adopt that model.

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But to get directly at your question, the only two methods of finance that we have are those. And changing the architecture of how we get that money -- it's still the same money, but if it goes down, then I do believe there has to be something else identified. And I don't want to disturb any of the current trust funds to do that.

I mean, I'm very sensitive to the fact that

Texas-bred Incentive, Horse Integrity, or Horse Industry

Escrow Account are trust funds that we manage. But I do

think that in the general language that there's something

that kicks in if a simulcast or licensing -- you know, if

there is a downturn in the economy, then there's still the

ability to continue.

And I think that that particular method of finance is aimed at the indirect cost of running the Agency, because independent of the actual Agency mission, whether it's moving the Agency to new Agency agreements, providing your base reconciliation budget report to the legislature — there is still the cost of doing business that is required because we are a Texas agency.

And that indirect cost is not called out in any budgets, nor is some of the appellate activities that

happen once you appeal your violation of the Racing Act that we believe we found.

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So, there's this -- you know, and I've looked a lot -- I've looked very deeply at some of the other enforcement agencies that have sort of this budget line that goes no matter what happens -- because even Alcohol and Beverage, right? Everybody could quit drinking alcohol someday, maybe. That's probably not a good analogy.

But hey, you know, maybe you couldn't afford it. And then, you know, the licensing fees go down.

There is not anything I see in their budget that causes them to fall apart as an agency if the economy changes.

So I think your point is very well taken.

But my real ask, I think, of the Texas group is invest in your own racing commission so that we don't need the federal government to come tell us how to do it, because we've gotten it right, whatever that invest looks like. And I don't precisely have what's the third kind of back-up method of finance. But I think it's important that we have that conversation.

MR. KLEINSCHMIDT: Okay. Thank you.

DR. McNABB: And just to follow on -- if, indeed, the deal with the downturn -- mares are still having foals. Those foals are going to go someplace.

Now, granted, there might be a decrease in total numbers.

But when you take a look at it from the horseman's point of view, where are they going to go to participate in racing?

The two things that they want is number one -if they're going to run their horses -- if there's purses,
they're worth running for because that will attract
people. So, the Escrow Account that enhances our purses
has been one of the greatest things for attracting quality
animals.

And so indeed, hopefully, the legislature will see fit to leave that in place or maybe even sweeten it up a little bit. But that's not our decision. We administer that.

But the other part is the horsemen want to know that whatever state they're going to, they're going to be treated fairly. Indeed, they have a responsive commission, and this is our business — that we have rules and we do listen to what they have to say.

If we have got rules and processes that don't make sense, we fix them. If, indeed, we have rules, they do make sense, and they violate them, they know what the consequence is going to be. Because there are states that things are not so clear cut, and it's capricious and arbitrary is the best that I can say.

But for what they want and those trainers and those owners who have quality horses that are going to make it through an economic downturn, where do they want to go? They want to know that their horses have a chance and a shot at some purses. But they want to know that wherever they come, it's going to be fair, they're going to be dealt with fairly, and they have voice.

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And that's what we're working on very hard here -- is if, indeed, someone violates our rules, there's consequences. And it's clear cut no matter who you are.

MS. COOK: Well, and I think also, you know, what I've said to some of the folks in the breed associations that benefit from the Horse Industry Escrow Account is, I believe the way the Commission was operating at the Agency level was sort of the rock in the stream, in terms of the economic possibilities of that industry.

And now what we can't afford to do is have us continue to be the rock in the stream, because the industry makes this amazing comeback, and we're like, well, can't supervise that for you. We can't help you with that because we're not resourced to keep up with that great growth.

Yes, Commissioner?

MR. MACH: As to your point about TABC, the comparison -- I think, arguably, for sure there is an

economic benefit from alcohol sales to the State. And I 1 2 think that an updated analysis for the economic benefit of 3 this industry to the State to make the case for why the 4 State should be investing directly in the Commission would 5 be in order. 6 MS. COOK: Absolutely. Thank you. 7 great. 8 MS. CONTRERAS: Can I ask a question? 9 I know you've worked Chairman, maybe this is for you. 10 really hard since the whole rehaul of the Commission, and then, the actual staff. 11 12 So when I was brought on the Commission, I was 13 told that the legislature was gung-ho on sunsetting it and 14 it was not performing, and all these issues. And so I'm 15 interested in any kind of -- I know you were actually 16 working really hard to educate the members involved in 17 that coup. How is that -- now that a lot of progress has 18 19 been made, I mean, is there an education process happening 20 and --21 CHAIRMAN PATE: I think what you're asking, in 22 terms of -- I think what you're referencing is that we've 2.3 gone out and done some outreach, gone and talked to the

MS. CONTRERAS: Yes, the outreach,

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people --

communication. Yeah.

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CHAIRMAN PATE: -- that had the complaints.

And we've had a -- that's the entire story of the last year and really Amy's story. We've had innumerable meetings with these individuals. And I'm talking about individual lobbyists for various interests, as well as the groups themselves, Amy interacts on a virtually daily basis.

As recently as yesterday, we had the entire senior management team of Global Gaming out of Oklahoma that owns Lone Star here in Austin. We had the Pinn Gaming, which owns Retama and Sam Houston Park were there via video. We had a videoconference.

Commissioner McNabb and I participated with Amy, with Phil and Virginia, and we had a full meeting and we went over -- we talked with them about the changes that we were coming with. And they fully embrace them. I mean, but they're also realists.

They're trying to warn us off, but we're asking for their help, and they're offering to give it. And Amy told me this morning -- I mean, she got emails from some of the attendees after the meeting, and sharing contact information and so forth. We also talked about HISA and how it's going to affect the tracks and some of the things we're doing. So, it was a great meeting.

So, I don't know whether it was said in this room or not, but the fair statement is that the interested parties -- the tracks and the horsemen -- wanted something different than what they had. And whether it was through getting rid of this Agency and sticking it somewhere else or whatever, nobody really knew what was best.

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The legislature decided to keep the Agency, require the elimination of two individuals from management of the Agency. I was named as Chair, and we've moved forward from there.

And Vice Chair McNabb -- just so the Commissioners know, you all cannot possibly appreciate how many hours Dr. McNabb puts into to the Agency, primarily in connection with HISA, but with every item kind of on the Agenda. And so, it's been very labor intensive.

So I think those concerns have been addressed.

I see J.P. Laney out there. I'm sure he was one of the ones that had some concerns, and maybe he would like to address us on that issue. I don't know.

But are we doing okay so far, J.P.? All right.

And but that's what's happened. I mean, we have had a number of meetings. I have not attended all of them. There have been a number of meetings at the tracks themselves.

They have welcomed the Agency into the track.

So I don't know what else we could have done, given the number of people and the resources that we have to visit.

I personally visited every track. I've spent time with every track and the track owners. So --

MS. COOK: And I think I had the first meeting with the folks who -- really, some of the key stakeholders that really were concerned. And at some point, they wanted the right Racing Commission. They didn't want the one they had.

We closed the door and I said, So it's 1986, and you're getting ready to design a racing commission, and you know now what you didn't know then about what was totally not going to work, right? So, take that. Teach me that, but build on that to help me design this.

I'm hopeful that this reflects what they said to me, what they're thinking, what's important to them, as well as getting the Agency structure right. And also reflects that it's a shared responsibility. It's not an Amy thing or a Chairman of the Commission thing.

It's an everybody thing to get this right as

Texans in coming together and say, This is what we think.

And there's been great feedback, absolute great feedback.

Is it perfect? No. Do I get on phone calls and go, Well, I'm sorry, but we were -- I don't really do

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math well in public, and we might have sent you a check 1 2 and I'm going to fix that, right? And whatever it is. 3 Because we're learning uphill. But I'm 4 personally involved in every aspect of it because we have 5 to get it right. And everyone who I think is a key 6 stakeholder has my personal number so they call me and go, 7 Wow, this is what I need you to hear. And I'm listening. 8 9 And they call. CHAIRMAN PATE: 10 MS. COOK: And I think that that's important. CHAIRMAN PATE: And they call. 11 12 And they call. And so I am just the MS. COOK: 13 advocate here trying to make sure the whole group is 14 communicating and the message is well sent. So to the extent that I've done that for them, and they should not 15 16 be surprised by anything in here because I've either 17 talked to them personally or they've seen this meeting materials. 18 19 And I asked one of the participants yesterday 20 who I met in December -- I said, Was there anything about 21 this briefing I gave you that was a surprise to you? And 22 he said no. And I said, Then I've achieved my goal, which 2.3 is this should reflect what we all think it should be. 24 So I hope that answers the question.

CHAIRMAN PATE: But that's a good question.

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mean, and it has to do with the history of the Agency and what we're going to be facing in the legislature going forward.

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And we are working with Phil. We're designing our legislative program and we're going to be developing it and we're trying to seek the advice of interested parties to make sure that we get before the legislators that are key to advancing this new plan successfully. And we hope to do that.

MS. CONTRERAS: The only reason I think it's a valid issue is -- which you all have discussed already is -- you know, if you go to legislature to say, Well, we think there's skin in the game for you, too, because this is economically good for Texas. Therefore, you know, write the check, or approve the check.

I think that turnaround story before that happens and that education process, with your help, is super. It sounds like it's already underway. So thank you.

CHAIRMAN PATE: And we're taking names.

MR. MACH: Mr. Chairman, are you seeking an approval of the strategic plan for fiscal years '23 through '27?

CHAIRMAN PATE: Yeah, it would be appropriate, if there's no public comment. Let me ask that first.

| 1 | (No response.) |
|----|---|
| 2 | CHAIRMAN PATE: There is none. |
| 3 | MR. MACH: I'll make a motion that we approve |
| 4 | the strategic plan for fiscal years 2023 through 2027 as |
| 5 | presented. |
| 6 | CHAIRMAN PATE: Thank you. Is there a second? |
| 7 | DR. McNABB: I'll second. |
| 8 | CHAIRMAN PATE: All right. I'll call for a |
| 9 | vote. All those in favor, please signify by saying aye. |
| 10 | (A chorus of ayes.) |
| 11 | CHAIRMAN PATE: Any opposed? |
| 12 | (No response.) |
| 13 | CHAIRMAN PATE: Hearing none, that motion |
| 14 | passes. |
| 15 | And let's move on to the next item, Item 3. |
| 16 | MS. COOK: In the item, I've covered the |
| 17 | methodology in part. My expectation is the June meeting, |
| 18 | I'll present fully to you the spelling out of the cost |
| 19 | methodology, tie that back to the economic benefit that I |
| 20 | think we identified here, as well as the developmental |
| 21 | aspects of this great professional workforce we need, and |
| 22 | present that to you in detail. So |
| 23 | CHAIRMAN PATE: So, there will be a further |
| 24 | report on Item 3b at the next meeting? |
| 25 | MS. COOK: At the next meeting. Yes, sir. |

ON THE RECORD REPORTING (512) 450-0342 CHAIRMAN PATE: All right.

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So next item is 3c, staff actions and briefing on any Agency current developments, including but not limited to HISA matters. Virginia Fields, General Counsel will give the report.

We are under a little bit of a time squeeze, Virginia. So, just be efficient. I appreciate it.

MS. FIELDS: Okay.

CHAIRMAN PATE: Thank you.

MS. FIELDS: Briefing's very short,

Commissioners. Really, all there is relative to HISA was
there was a motion for an expedited appeal filed at the
Fifth Circuit. The Circuit denied that motion for
expedited appeal.

So, it's my understanding that briefs will be filed on short term, rather. But it may be some time before an opinion's rendered from the Appellate Court.

And that's all of the update.

CHAIRMAN PATE: Thank you, Virginia. And the only other item that I would just inform the Commission about is we're sensitive to the tracks. I mean, all people are looking for clarity and some certainty of what the HISA officials are going to assert or do.

But we discussed yesterday -- and there will be a communication sent by our Executive Director to HISA

making a specific inquiry as to exactly which races HISA intends to assert jurisdiction over with respect to our pending race dates. Correct, Amy?

MS. COOK: Yes, sir.

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CHAIRMAN PATE: Anyway, that will be going out.

And we're hoping to at least be able to confirm or deny
that they're going to be a certain jurisdiction so that we
can be fully prepared to provide our services on those
races where they'll obviously be needed.

All right. Thank you, Virginia.

Commissioners, on our Texas Government Code,
Sections 551.071(1), 551.071(2), and 551.074(a)(1), the
Commission may enter into an executive session to
deliberate the appointment, employment, evaluation,
reassignment, duties, discipline, or dismissal of a public
officer or employee, and to discuss all matters identified
in this Agenda where the Commission seeks the advice of
its attorney as privileged communications under the Texas
Disciplinary Rules of Professional Conduct of the State
Bar of Texas. This may include, but is not limited to,
legal advice regarding Open Meetings Act, the
Administrative Procedures Act, and the Texas Racing Act.

We do need to have what I think will be a brief executive session. And so the time now on our clock is 11:26, and we will excuse ourselves to the room back here

| 1 | for an executive session. |
|----|--|
| 2 | (Whereupon, at 11:26 a.m., the meeting was |
| 3 | recessed, to reconvene this same day, Wednesday, May 18, |
| 4 | 2022, following conclusion of the executive session.) |
| 5 | CHAIRMAN PATE: All right. The Commission is |
| 6 | now reconvening after concluding its executive session |
| 7 | under Government Code Sections 551.071(2) and 551.074. |
| 8 | The time is now 11:37. We've made no decisions |
| 9 | while in executive session. |
| 10 | Commissioners, are there any motions that you |
| 11 | choose to make? |
| 12 | MS. CONTRERAS: I'd like to propose a motion to |
| 13 | raise the Executive Director's salary to \$130,000 a year. |
| 14 | |
| 15 | CHAIRMAN PATE: All right. There's been a |
| 16 | motion made on the proposed recommendation of a salary |
| 17 | review of the Executive Director to \$130,000 a year made |
| 18 | by Commissioner Contreras. Is there a second? |
| 19 | MR. MACH: I'll second. |
| 20 | CHAIRMAN PATE: Commissioner Mach. Is there |
| 21 | any further discussion? |
| 22 | (No response.) |
| 23 | CHAIRMAN PATE: All those in favor, signify by |
| 24 | saying aye. |
| 25 | (A chorus of ayes.) |

CHAIRMAN PATE: The motion carries. Okay. 1 2 Our next meeting is scheduled for Wednesday, 3 June 8th at 10:30 to be held, actually, in the other 4 room -- not this one, but the other one that we usually 5 meet in. 6 The time is now 11:39. With all business 7 concluded, we are now adjourned. Thank you very much for 8 making the effort to be here today. 9 (Whereupon, at 11:39 a.m., the meeting was

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adjourned.)

1 CERTIFICATE 2 3 MEETING OF: Texas Racing Commission Austin, Texas 4 LOCATION: May 18, 2022 5 DATE: 6 I do hereby certify that the foregoing pages, 7 numbers 1 through 52, inclusive, are the true, accurate, and complete transcript prepared from the verbal recording 8 9 made by electronic recording by Elizabeth Stoddard before the Texas Racing Commission. 10 DATE: May 25, 2022 11 12 13 14 15 16 17 /s/ Anna Marie Reyes (Transcriber) 18 19 20

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